

## Message Text

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ORIGIN EB-08

INFO OCT-01 EA-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 INRE-00  
SSO-00 SS-15 NSCE-00 /046 R

DRAFTED BY EB/OA:MHSTYLES:VLV  
APPROVED BY EB/TCA:JWBILLER  
EA/J:S.ECTON  
CAB - ELBROWNE  
-----035183 172255Z /70  
O 172225Z JAN 78  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO IMMEDIATE

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E.O. 11652: N/A

TAGS: EAIR, JA

SUBJECT: IMPENDING CIVAIR CONFRONTATION

REF: TOKYO 402 AND 462; STATE 7889

1. DEPT INCREASINGLY CONCERNED OVER INACTION BY GOJ ON  
FLYING TIGER APPLICATION TO EXTEND THREE FLIGHTS TO  
SINGAPORE. APPARENT JAPANESE INTENT TO CONSIDER APPLICA-  
TION ONLY WITHIN CONTEXT OF GOJ REPLY TO US DOCUMENT 5 PRO-  
VIDES JAPAN WITH EXCUSE TO DELAY ACTION ON FTL APPLICATION  
ALMOST INDEFINITELY. MOREOVER, IT COULD USE SAME EXCUSE TO  
DEFER ACTION ON PAN AM ALL-CARGO SCHEDULE CHANGES EFFECTIVE  
FEBRUARY 10. IT ALSO OCCURS TO US THAT JAPANESE COULD  
POSTPONE TALKS ON AIRPORT SITUATION (STATE 10716) ON GROUNDS  
THAT THOSE TALKS ALSO HAVE TO BE CONSIDERED IN LIGHT US  
DOCUMENT 5. IN SHORT, THE INEVITABILITY OF A CONFRONTATION  
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LOOMS LARGER EACH DAY THAT PASSES WITHOUT ACTION.

2. IN THESE CIRCUMSTANCES, DEPT BELIEVES THAT FURTHER  
APPROACHES AND PRESSURE ON GOJ ARE NECESSARY. EMBASSY BEST  
ABLE JUDGE HOW AND WHERE TO MAKE FURTHER REPRESENTATIONS.  
FOLLOWING POINTS SHOULD BE MADE:

A. WE REGARD JAPANESE FAILURE TO APPROVE FTL APPLICATION

AS OF JANUARY 9 AS VIOLATION BILATERAL AGREEMENTS.

B. WE DO NOT ACCEPT ANY CONNECTION BETWEEN FTL APPLICATION AND QUESTION OF CAPACITY FREEZE. UNLESS AND UNTIL US AND JAPAN AGREE ON NEW CAPACITY TERMS, 1959 AGREED MINUTES REMAIN IN FULL FORCE AND EFFECT. THEREFORE, WE BELIEVE IT IS INAPPROPRIATE FOR GOJ TO CONSIDER FTL APPLICATION ONLY WITHIN CONTEXT JAPANESE REPLY TO US DOCUMENT 5.

C. USG HAS SO FAR REFRAINED FROM INITIATING COMPENSATING ACTION ONLY IN EXPECTATION GOJ APPROVAL WOULD BE FORTHCOMING PROMPTLY. ALTHOUGH COUNTERACTION ON US PART COULD BE TAKEN EVEN IF GOJ NOW APPROVED FTL APPLICATION, US WOULD FOREGO SUCH ACTION IF APPLICATION APPROVED PROMPTLY. ALTERNATIVELY, WE WOULD ACCEPT TEMPORARY APPROVAL, ALTHOUGH IN THIS CASE US WOULD HAVE TO RESERVE RIGHT TAKE COUNTERACTION IF GOJ SUBSEQUENTLY WITHDREW APPROVAL. CHRISTOPHER

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIR ROUTES, SUPPLEMENTAL AIRLINES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE012929  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** MHSTYLES:VLV  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780025-0629  
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**Litigation History:**  
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**Message ID:** dcc2cfe2-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 TOKYO 402, 78 STATE 7889  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3760235  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** IMPENDING CIVAIR CONFRONTATION  
**TAGS:** EAIR, JA  
**To:** TOKYO  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/dcc2cfe2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014